

YOUR *Voice*
Your **COMMUNITY**

PY 2016 ANNUAL ACTION PLAN

Community Development Block Grant Program

Mayor

Danny Dunn

City Council

Tim Davis
Judy Morales
Perry Cloud
Mike Pilkington

City Manager

Jonathan Graham

Division of General Services
Adopted Date: August 18, 2016



Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The Community Development Block Grant program is a federal program that began operation 1975. It is Title I of the Housing and Community Development Act of 1974, as amended. CDBG is run by the U.S. Department of Housing and Urban Development (HUD). Congress's primary objective for CDBG has always been, and still is—to improve communities by providing (principally for persons of low and moderate income):

- Decent housing,
- Suitable living environments, and
- Expanded economic opportunities.

Since CDBG's beginning in 1975, Congress has allocated about \$100 Billion for the program nationally. In fiscal year 2015, HUD requested \$2.87 billion for the Community Development Fund (CDF), which is a reduction of \$230 million compared to the fiscal year 2014 appropriation of \$3.1 billion. Within the CDF, the amount dedicated to the Community Development Block Grant (CDBG) formula allocation is \$2.8 billion, a decrease of \$230 million, or 7.6%, for formula allocation purposes in comparison to fiscal year 2014.

Although these amounts are overwhelmingly large, as more and more communities become eligible for CDBG funding, the slice of the pie for any one place gets a bit smaller. Add the effects of inflation, and the money available to any one place, such as Temple, generally continues to shrink.

The City must submit an Annual Action Plan every year, in support of the 5 year Consolidated Plan, the City of Temple must submit a Consolidated Plan to the U.S. Department of Housing and Urban Development every 5 years. The plan outlines the needs and assets of the community and the general plan for addressing the deficiencies and enhancing the assets. Temple receives Community Development Block Grant (CDBG) funds to serve low- to moderate income residents and neighborhoods.

The current 5-Year Consolidated Plan covers Program Years (PY) 2015 through 2019. The City's Program Years each begin October 1 and end the following September 30. The funds must be expended to meet one or more of the 3 national objectives set forth by HUD:

1. Benefiting low- to moderate-income persons (those with incomes at or below 80% of the current Area Median Income – AMI);
2. Preventing, reducing, or eliminating slum and blight; or
3. Meeting an urgent community development need.

During the next 5 years, the City expects to focus its HUD entitlement funds on the first 2 objectives by improving the quality of life for those low- to moderate-income households throughout the city and in the neighborhoods with more than 51% low- to moderate-income residents. The quality of the neighborhoods is dependent upon the quality of the housing stock, public facilities/infrastructure and the economic opportunities. In order to achieve the greatest impact at the neighborhood level, the City of Temple is applying to HUD for the area of greatest need to be designated as a Neighborhood Revitalization Strategy Area (NRSA) and to concentrate CDBG funding in the area. This Annual Action Plan is for Program Year 2016, October 1, 2016 through September 30, 2017.

The City of Temple is unique in that it augments its CDBG allocation with general fund and hotel/motel tax revenue dollars to ensure that the public service agencies, housing providers, and homeless shelter/service providers have adequate funds to meet the area needs.

The 2 attachments below show the CDBG qualified Census Tracts, the demographic information for the tracts.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

This is the second year of the current five-year consolidated plan; all objectives and outcomes are based on data collected through multiple processes throughout the development of the Consolidated Plan, the year one annual action plan, and community engagement activities held throughout the year.

Overview - please see the overview goals below

Housing: The most common housing problem in Temple is a housing cost burden of greater than 30% of the household income. This is especially true for renters, particularly low- to moderate-income renters. There are 3,635 low- to moderate-income renter households with a housing cost burden greater than 30%, and 1,565 of those have a cost burden of greater than 50%. Of the 1,815 extremely low-income renter households (incomes \leq 30% AMI), 1,215 have a housing cost burden of greater than 30%, and nearly three-fourths have severe housing problems – cost burden greater than 50% and/or overcrowding of more than 1.5 persons per room, with some households in substandard structures. These households are at an eminent risk of homelessness. Couple the lack of sufficient income with other characteristics linked to instability and homelessness is almost inevitable.

While there is some level of disproportion by race/ethnicity for those with housing problems in Temple, the differences are significantly less than 10%. White households comprise 64.3% of the households in Temple, and 60.4% of the low- to moderate-income households with one or more housing problems. African American, comprising 15.8% of the total households, have a slightly higher proportion

of low- to moderate-income households with housing problems at 18.1% of total low- to moderate-income households. Hispanics comprise 16.7% of total households and 19% of low- to moderate-income households with problems. There is definitely a higher housing burden on minorities in Temple, but it isn't extreme and doesn't meet HUD's 10% threshold for designating disproportion.

To address the housing needs that have been determined based on data, the results of community input, and the realities of funding limitations, the City will use CDBG and general funds through the Community Enhancement Grant (CEG) Program to focus on owner-occupied rehabilitation, including emergency repair, weatherization, improved accessibility, and first-time homebuyer's assistance and financial literacy/homeownership education. The City will support applications by other entities for state, federal, and private funding for the construction of new affordable housing units.

The Central Texas Housing Consortium is responsible for managing public housing funds. The Central Texas Council of Governments is responsible for managing the HUD Section 8 Program and other programs funded by federal, state, and local entities.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The City has been focused on a variety of activities that helps us support the national CDBG objectives and improve our community. By implementing activities that primarily impact lower income residents we remove barriers to increased economic opportunity and create healthier communities.

Streets: A section of Avenue H was resurfaced using CDBG funding in an area with a high percentage of residential LMI households. Used primarily by neighborhood residents; via this roadway, motorists and pedestrians can access public parks, City services and public transportation. This section passes through a residential area and links two main transportation corridors within the City: S 1st Street (TX 290) and S 31st Street (FM1741). These ten blocks link LMI neighborhoods to potential employment, shopping, and other services. With pre-2010 conditions tending towards disrepair (potholes, cracks, drainage issues, etc.), the project improved the quality of the living environment for the LMI neighborhood.

The section of 1st Street having sidewalk updates provided by CDBG funding is also in an area with a high percentage of residential LMI households. The section of street is used as a thoroughfare for residents and non-residents alike; with businesses providing much needed services. Pedestrians can access retail, food, car repair, and public transportation along this section of 1st Street. These seven blocks link LMI neighborhoods to potential employment, shopping and other services. With pre-2010 conditions tending towards the unsightly (older building stock, high rates of disrepair, etc.), the project improved the quality of the living environment for the LMI neighborhood.

Together, these two street/sidewalk projects affirm that municipal investment can help lead a renewal of pride-in-place; and promote additional reinvestment by private parties, businesses, homeowners and renters in the area.

Parks: The City of Temple had planned to complete four infrastructure improvement projects in public parks, during this past Consolidated Plan cycle. Currently, one park improvement project is underway (as outlined by the 2013 annual action plan amendment), and one park improvement project was completed. The completed project has subsequently been deemed ineligible by HUD and funds were repaid into the City's CDBG account with non-federal funds. It is clear at this time if the City will be unable to meet the goal of four park projects during the 2010-2014 Consolidated Plan period. This is due to a number of factors outlined throughout this 2014/15 annual action plan; including but not limited to: decreased annual allocations from HUD, work stoppages in 2012 for capacity building within City operations, and undertaking ineligible activities. Moving forward, the City will carefully identify qualified activities, respond in a timely fashion to community needs, and address appropriate activities with CDBG funds.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The City of Temple, has updated the CPP to be in alignment with the HUD Fair Housing final rule. This process has been done in concert with the development of the annual action plan.

The City hosted a public hearing to announce the draft version of the 2016/17 Annual Action Plan, the revised Citizen Participation Plan, and the new Fair Housing Plan. A thirty day public comment period followed, and the draft plans were made available on the City's website, at the public library, and at City Offices in the downtown area. All of which are easily accessed with free parking, a bus stops and in CDBG qualified census areas.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

The City received public comments in support of the 2016 Annual Action Plan. The comment stressed the importance and extreme need for housing repair and maintenance services to stabilize and improve the housing stock. The concerned focused on the need to sustain overall growth, while not losing sight of issues that come with growth and possibly burden low-income families, such as high housing costs, low wage and other basic needs. The Annual Action Plan assists in setting low-income persons up to succeed.

A detailed list of responses can be found in the Attachments to the Annual Action Plan.

6. Summary of comments or views not accepted and the reasons for not accepting them

All comments were accepted, though some were not included in the priorities as they were out of the scope of both HUD-eligibility and City policies.

7. Summary

The City of Temple has developed this Annual Action Plan with a substantial level of community involvement and input. The results of the public participation, analysis of secondary data from the Census Bureau, HUD and other agencies, the knowledge of stakeholders and City staff, and the realization of the lack of funds to address all needs have resulted in a plan that maximizes CDBG funds and the City's Community Enhancement Grant program funds to address the greatest needs in the most cost effective and collaborative method possible. Partnering with public service and housing agencies, the City will maximize services to low- to moderate-income residents throughout the city. Partnering with a number of agencies and City departments, the City will concentrate area-based activities in the proposed NRSA to effect greater comprehensive change in the area of greatest need.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	TEMPLE	General Services

Table 1 – Responsible Agencies

Narrative (optional)

Consolidated Plan Public Contact Information

AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

The General Services Division consults with a number of agencies throughout the year and is expanding its role in area-wide coalitions and collaborations. The City of Temple consults with the Central Texas Housing Consortium, which manages the Temple Housing Authority; the Central Texas Council of Governments, which manages the Section 8 Housing Choice Voucher (HCV) program, Area Agency on Aging, Temple chamber of Commerce, area business leaders, public health departments, Central Texas Workforce Solutions, regional transportation activities, and other regional programs; Central Texas Homeless Alliance; Texas Homeless Network; and a number of public service agencies and advocacy groups. For the Consolidated Plan, the City hosted 2 housing forums, a large housing and community development meeting, as well as the public hearings. In addition to the public survey, the stakeholders were interviewed concerning issues specific to their programs and expertise. Consolidated Plan attachments include a list of all local, regional, state and federal agencies that were consulted as part of the development of the annual action plan.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The General Services Division not only attends area-wide meetings and forums on housing, fair housing, public services, economic development, and other area issues, but hosts a number of meetings and forums throughout the year. During the past year, the division has worked diligently to identify and involve more stakeholders and to be integral members of area coalitions.

The City works closely with the Central Texas Housing Consortium and is increasing its coordination with the Section 8 HCV provider. Recently, the City has received Technical Assistance from the Texas Homeless Network and has hosted meetings with shelter and service providers for the homeless.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The Central Texas Homeless Alliance is a group of local and regional non-profit organizations, governmental entities, and faith-based entities serving the Temple-Killeen-Belton and Bell County area by providing support services, emergency shelter, and housing. The Central Texas Homeless Alliance joined the Texas Balance of State (BoS) Continuum of Care (CoC) in 2010. The Texas Homeless Network (THN) is a non-profit membership organization that serves as the lead agency for Continuum of Care planning and management of the Homeless Management Information System for the 213 Texas counties in the Texas Balance of State Continuum of Care. THN assists in developing awareness and formulating strategies

concerning statewide issues in the prevention and elimination of homeless that require a comprehensive approach using a community-based planning structure.

The City of Temple coordinates with the Central Texas Homeless Alliance and Texas Homeless Network, as well as funds Alliance member agencies.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Temple is part of the Central Texas Homeless Alliance which is part of the Texas Homeless Network's Balance of State. The City consulted with THN and recently requested/received technical assistance for the City and Central Texas Homeless Alliance.

Texas Homeless Network – Balance of State CoC administers HMIS. The City does not receive ESG funds nor do any of the Alliance members receive ESG through CoC or Texas Department of Housing and Community Affairs.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	TEMPLE HOUSING AUTHORITY		
	Agency/Group/Organization Type	PHA		
	What section of the Plan was addressed by Consultation?	Housing Public Market Analysis	Need Housing	Assessment Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Division of General Services frequently meets with and collaborates with the Temple Housing Authority leadership and staff. This has been especially true during the creation of our coordinated plans for fair housing.		
2	Agency/Group/Organization	Central Texas Council of Government		
	Agency/Group/Organization Type	Regional Planning organization organization		
	What section of the Plan was addressed by Consultation?	Public Homeless Homeless Homelessness Homelessness Market Economic Development	Needs Needs Needs Needs	Housing - - - - - - - Chronically Families - Unaccompanied youth Needs homeless children Veterans Strategy Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The CTCOG Housing team has closed the Section 8 list once again. The Division of General Services stays in frequent contact in regards to the status of availability of Section 8 vouchers for Temple.		

3	Agency/Group/Organization	FAMILY PROMISE OF EAST BELL COUNTY
	Agency/Group/Organization Type	Services-homeless Services-Health Services-Education Services-Employment
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Family Promise staff meet frequently with the city to discuss innovative ways to improve outcomes for families transitioning from homeless to housed.
4	Agency/Group/Organization	HILL COUNTRY COMMUNITY ACTION ASSOCIATION, INC
	Agency/Group/Organization Type	Services-Elderly Regional Community Action Partnership Persons organization
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Agency staff was contacted in order to determine the perceived need for utility/rental assistance, child care/Head Start, weatherization programs, senior services and other public service needs. The information on need and services provided was obtained.
5	Agency/Group/Organization	CENTRAL COUNTY CENTER FOR MHMR
	Agency/Group/Organization Type	Services-Persons Other government - State with Disabilities
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	

6	Agency/Group/Organization	Central Texas Veterans Health Care System
	Agency/Group/Organization Type	Other government - Federal
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Strategy Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	A representative from the agency provided information regarding the services provided through the medical center and other related Veteran services. The anticipated outcome was met.
7	Agency/Group/Organization	Families In Crisis, Inc.
	Agency/Group/Organization Type	Services-Victims of Domestic Violence Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The director was contacted by the City and City consultants with the anticipated outcome of determining the level of need of the homeless families, victims of domestic violence and veteran families along with the funding received by and services provided by the agency, including the new SSVF grant.

Identify any Agency Types not consulted and provide rationale for not consulting

All relevant agency types were consulted during the drafting of this annual action plan, meetings, forums, workshops, and other events were used to connect with agencies and their staff. The City attempted to contact several attendees and those not attending the public meetings or forums. For those who could not be reached, the agencies' websites were accessed to determine available services and programs.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Texas Homeless Network	The goals outlines in the latest CoC application directly flowed into the Annual Action Plan needs and goals for addressing homelessness in Temple. Annually, the City reviews the CoC application to ascertain any changes in goals and incorporates those into its funding decisions and planning process.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

AP-12 Participation – 91.105, 91.200(c)

**1. Summary of citizen participation process/Efforts made to broaden citizen participation
Summarize citizen participation process and how it impacted goal-setting**

The City made an extensive effort to broaden citizen awareness of, and participation in the CDBG planning process. Events and comment periods were advertised in television, online, newspaper, social media, and directly through public service agencies.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
1	Newspaper Ad	Non-English Speaking - Specify other language: Spanish Non-targeted/broad community	Notice of public hearings and public meetings were published in the newspaper of general circulation around 14 days in advance of each hearing/meeting. Notices published June 2 and July 7, 2016			

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
2	Public Hearing	Non-targeted/broad community	Two public hearings were held in conjunction with City Council Meetings. One on June 16, 2016 to announce the draft versions of the Annual Action Plan, Citizen Participation Plan, and Fair Housing Plan. A second public hearing was held on July 21, 2016 to adopt the final plans after conclusion of the 30 day public comment period.			

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
3	Public Meeting	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Public Service Agencies</p>	<p>sign in sheet attached. A public meeting was held on June 29, 2016. Residents were notified of the meeting through a notice published in the local newspaper, online notice from the City's website, and public access television channel, plus community stakeholders were invited to the meeting through public housing, and public service agencies.</p>			

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
4	Internet Outreach	Non-English Speaking - Specify other language: Spanish Non-targeted/broad community	Information about meetings, the draft plans, and public comment forms were made available on the City of Temple website. Screen shots attached. This information was posted throughout the thirty day comment period.			
5	Public Access Television (10)	Non-English Speaking - Specify other language: Spanish Non-targeted/broad community	Information about the draft plans, the public comment period, and the CDBG program were posted in English and Spanish on the public access television channel throughout the public comment period.			

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c) (1, 2)

Introduction

The City of Temple partners with a number of service providers, public service agencies and homeless shelter/housing providers to maximize CDBG resources and other public and private resources. The costs to address the needs of the under-resourced that reside in Temple, cannot be covered through a single source, but must be supported through a number of layered and pooled funding streams. While there is no match requirement for CDBG, the City supplements community development and provision of services to the under-resourced with over \$500,000 in general funds via the Community Enhancement Grants annually. The City also employs a staff of grant writers to identify and secure external funding to bring much needed financial resources into the community from other philanthropic, local, state and federal sources, thus ensuring we can leverage our investments and maximize the impact of CDBG activities.

Priority Table

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition and Planning Economic Development Housing Public Improvements Public Services	410,971	0	14,947	425,918	1,023,413	Remaining 3 years calculated assuming roughly a 9% reduction in HUD allocations each year

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The federal funds and additional resources work together to provide the highest level of product/service possible. The CDBG and other funds from other sources are used in conjunction with CDBG, but are not necessarily used as leverage or match, rather as supplemental and augmentation. Most of the housing programs within Temple are offered through partner organizations. Temple Housing Authority brings other federal grants to the table. Some public service agencies use local federal funds to leverage Texas Department of Housing and Community Affairs funds for City of Temple programs. Temple’s City Lot program, and the Jeff Hamilton Park Pilot Project provides incentives and easy (low-cost) access to land for the development of new homes in the inner city. The City uses significant general fund dollars in conjunction with CDBG funds to improve parks, facilities and infrastructure as well as to support code enforcement activities. Other public service programs receive funds from Texas Workforce Commission, other public agencies specific to the type of service, foundation grants, and private donations.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Not Applicable

Discussion

The City of Temple uses Federal, State and local resources to address the needs identified by residents for improved services and infrastructure modernization. The City uses CDBG funding to achieve the goals outlined in the five year consolidated plan. The City will receive \$410,971 in 2017 CDBG funds to be addressed in this annual action plan. This is a 15% increase in funds from last year. Goals and objectives have been adjusted to address the reduction in funds. Additional local, State and Federal funding is used to make needed improvements to streets, parks, water/sewer infrastructure, and facilities that serve to promote economic attainment as well as social and environmental justice for all the residents of the City of Temple. Of the hundred-plus current Capital Improvement Projects, roughly 46.8% of the projects have direct impact on LMI neighborhoods and residents. Additional General Fund monies are allocated every year for projects that range from funding non-profit agencies to blight demolition. The City of Temple has grant writing staff that work to leverage local, state, federal and private funds in order to maximize the potential impact of programmatic funding on City services. The Office of Sustainability and Grants works within the City Manager’s Office, to support programs and projects at the City of Temple and to increase the impact of taxpayer funded work for the community. The staff works with all

departments within the City to increase efficiency and alleviate waste, helping to ensure wise-use of public resources and supporting a more resilient City for future generations.

The City will use CDBG funds, along with leveraged and general funds to address the needs outlined in the Needs Assessment chapter. It will require additional assistance from non-funded entities to address all of the needs of the community. The City will strive to work with the Central Texas COG, Temple Economic Development Corporation, Temple Independent School District, Bell County, and other public entities as well as private housing developers and lending institutions, and social service organizations to coordinate programs and services to meet the objectives of the office of Community Development and the CDBG program.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Minor Home Repair (owner-occupied)	2015	2019	Affordable Housing		Owner Occupied Housing Improvements	CDBG: \$118,418	Homeowner Housing Rehabilitated: 15 Household Housing Unit
2	Infrastructure Improvements	2015	2019	Non-Housing Community Development		Infrastructure Improvements	CDBG: \$100,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 400 Persons Assisted
3	Spot Blight Reduction	2015	2019	Non-Housing Community Development		Demolition and Clearance	CDBG: \$70,000	Buildings Demolished: 7 Buildings
4	CDBG Administration	2015	2019	Administration			CDBG: \$80,000	
5	Public Services	2015	2019	Non-Housing Community Development		Public Services		Public service activities other than Low/Moderate Income Housing Benefit: 480 Persons Assisted

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Minor Home Repair (owner-occupied)
	Goal Description	Housing Improvement Program will provide minor home repair to qualified LMI residents in Temple.
2	Goal Name	Infrastructure Improvements
	Goal Description	Infrastructure enhancements to enhance access to and availability of public facilities that help create suitable living environments.
3	Goal Name	Spot Blight Reduction
	Goal Description	Slum/blight reduction
4	Goal Name	CDBG Administration
	Goal Description	Administration of CDBG activities
5	Goal Name	Public Services
	Goal Description	domestic violence case management and services housing counseling early childhood education senior services

Table 7 – Goal Descriptions

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b):

No HOME funds are received.

AP-35 Projects – 91.220(d)

Introduction

The City of Temple will use the 2016/17 allocation of \$410,971, plus \$14,947 in reprogrammed funds from prior years, for a total of \$425,918 in activity funding. These activities may include:

PSA's: Meals on Wheels for homebound, low income seniors, case management for emergency shelter clients escaping domestic violence and sexual assault, increased staff for Head start program serving LMI families; and increased staff for housing counseling services to support sustainable homeownership for low income families.

Spot Blight Demolition: Identify (in conjunction with community-based Building and Standards Commission and the City of Temple Code Enforcement Department) 7-10 structures for demolition in order to improve public health and safety while also creating a more appealing space in low income neighborhoods to encourage redevelopment and reinvestment;

Infrastructure Improvements: installation and repair of sidewalks in qualified low income neighborhoods, lighting enhancements at key intersections, bus stops, public parks and other locations in qualified low income neighborhoods, bus shelters along transportation corridors in qualified low income neighborhoods, multi-modal trail enhancements to link low income neighborhoods to economic, wellness and social opportunities that enhance neighborhood quality;

Public Facilities: installation of facilities that support distribution/access to free LTE data for low income Temple Independent School District students so that they can access textbooks, homework and other necessities of required school work that is only available in online formats. Currently a significant percentage of low income students do not have access to data plans at home.

Housing Improvements: Through collaborations with regional and local non-profit partners, we will provide financial assistance to qualified low income residents to increase universal design features in homes to enable accessibility features both inside and outside homes (5-20 homes depending on scope of work), provide down payment assistance to 2-10 qualified low income, first time home buyers, make emergency home repair services available to 5-20 qualified low income home owners, repair/rehab 2-10 homes for qualified low income clients.

The CDBG program will use the full allowable amount for administration.

Activities will be impacted by the scope of work at each site (taking into consideration what is in the best interest of funding limits, client needs, staff and partner capacity), and the ability to complete work in a

timely manner.

#	Project Name
1	Housing Improvement Program
2	Infrastructure Improvements
3	Spot Blight Demolition
4	Families in Crisis - PSA
5	Central Texas 4C's - PSA
6	Hill Country Community Action Association Meals on Wheels - PSA
7	Neighborhood Housing Services of Waco -Temple Homeownership Counselor PSA
8	Administration

Table 8 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The priorities were determined based on:

- Meeting a HUD National Objective;
- Addressing one or more high priority needs set in the Consolidated Plan through resident surveys, stakeholder interviews, City of Temple staff input, observable data, and secondary data;
- Available funding; and
- Subrecipient and City Staff capacity and staff availability.

The primary obstacle to addressing the underserved needs in Temple is lack of adequate funding. Without adequate financial resources, the City and its partners are not able to address all of the identified needs. Though the CDBG funds are leveraged at a rate exceeding 1:1; the funds are insufficient to meet needs of the underserved in the community. Additionally, there is a shortage of high capacity subrecipients and public service agencies.

Projects

AP-38 Projects Summary

Project Summary Information

Table 9 – Project Summary

1	Project Name	Housing Improvement Program
	Target Area	
	Goals Supported	Minor Home Repair (owner-occupied)
	Needs Addressed	Owner Occupied Housing Improvements
	Funding	CDBG: \$118,418
	Description	Funds will be used to provide structural modifications (minor home repairs) to 5-20 qualified low income home owners to improve safety and accessibility of their residence.
	Target Date	9/30/2017
	Estimate the number and type of families that will benefit from the proposed activities	An estimated 15 LMI families will benefit from minor home repairs/structural modifications fo rimproved decent housing.
	Location Description	Participants will be qualified based on income, not location. Activity will be City-wide.
	Planned Activities	The City will accept applications from residents for minor home repair and/or accessibility feature enhancements. The City will then work with qualified contractors to provide minor home repairs for up to 5-20 qualified low income home owners to improve safety and accessibility of their residence.
2	Project Name	Infrastructure Improvements
	Target Area	
	Goals Supported	Infrastructure Improvements

	Needs Addressed	Infrastructure Improvements
	Funding	CDBG: \$100,000
	Description	Transportation system enhancements that could include installation of new sidewalks, repairs to existing sidewalks, multi-modal trail links, lighting for public spaces, and bus stop enhancements. These enhancements will establish more complete streetscapes in qualified neighborhoods and link residents to economic and social opportunities, public transportation and shopping
	Target Date	9/30/2017
	Estimate the number and type of families that will benefit from the proposed activities	This activity will primarily benefit LMI individuals and families that use public transportation and pedestrian systems within the City of Temple. Roughly 425 individuals may benefit from the activity.
	Location Description	Locations will be determined based on neighborhood need, reasonableness of the project and ability to complete work in a timely manner while providing direct benefit to LMI individuals in CDBG qualified census areas within the City. Area benefit information will be developed for each program year for each site.
	Planned Activities	Transportation system enhancements that could include installation of new sidewalks, repairs to existing sidewalks, multi-modal trail links, lighting for public spaces, and bus stop enhancements. These enhancements will establish more complete streetscapes in qualified neighborhoods and link residents to economic and social opportunities, public transportation and shopping.
3	Project Name	Spot Blight Demolition
	Target Area	
	Goals Supported	Spot Blight Reduction
	Needs Addressed	Demolition and Clearance
	Funding	CDBG: \$70,000

	Description	In order to address blighted conditions, and based on referral from the Buildings and standards Commission; homes deemed a public health hazard and in non-compliance with City Ordinances will be demolished.
	Target Date	9/30/2017
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	City-wide
	Planned Activities	In order to address blighted conditions, and based on referral from the Buildings and standards Commission; homes deemed a public health hazard and in non-compliance with City Ordinances will be demolished.
4	Project Name	Families in Crisis - PSA
	Target Area	
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$10,000
	Description	A program that provides confidential, safe, emergency shelter; provision of food, clothing, personal care items, crisis intervention counseling, case management, support groups, transitional housing and a 24 hr/7 day per week toll-free hotline and sexual assault advocacy at Baylor Scott and White Hospital. One Case Manager will assist in providing services to an estimated 75 clients with time funded by the CDBG PSA grant, many hundreds of clients will receive case management and related services thanks to other leveraged funds.
	Target Date	9/30/2017

	Estimate the number and type of families that will benefit from the proposed activities	75 victims of domestic abuse and/or sexual assault will receive case management through the CDBG PSA funded activity.
	Location Description	City-wide
	Planned Activities	A program that provides confidential, safe, emergency shelter; provision of food, clothing, personal care items, crisis intervention counseling, case management, support groups, transitional housing and a 24 hr/7 day per week toll-free hotline and sexual assault advocacy at Baylor Scott and White Hospital. One Case Manager will assist in providing services to an estimated 75 clients with time funded by the CDBG PSA grant, many hundreds of clients will receive case management and related services thanks to other leveraged funds.
5	Project Name	Central Texas 4C's - PSA
	Target Area	
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$12,500
	Description	Central Texas 4C's provides high quality early childhood educational services for low income children. CDBG funding will provide for increase of services.
	Target Date	9/30/2017
	Estimate the number and type of families that will benefit from the proposed activities	Increase in services will impact the families of 250 unduplicated LMI children.
	Location Description	City-wide
	Planned Activities	Funding will provide an additional position that will increase services to early childhood education facility in Temple.

6	Project Name	Hill Country Community Action Association Meals on Wheels - PSA
	Target Area	
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$15,000
	Description	The HCCAA meals on wheels program provides high quality, hot, nutritious meals to home-bound and disable seniors in Temple.
	Target Date	9/30/2017
	Estimate the number and type of families that will benefit from the proposed activities	116 unduplicated clients
	Location Description	city-wide
	Planned Activities	
7	Project Name	Neighborhood Housing Services of Waco -Temple Homeownership Counselor PSA
	Target Area	
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$20,000
	Description	The housing counselor is a new position to expand services to Temple. The position will provide housing counseling service in support of sustainable home ownership for LMI residents in Temple,
	Target Date	9/30/2017

	Estimate the number and type of families that will benefit from the proposed activities	40
	Location Description	city-wide
	Planned Activities	Housing counselor will provide guidance for LMI families to achieve sustainable home ownership, including home maintenance classes, housing health and safety classes, financial literacy workshops and one on one housing counseling.
8	Project Name	Administration
	Target Area	
	Goals Supported	CDBG Administration
	Needs Addressed	
	Funding	CDBG: \$80,000
	Description	20% of the annual allocation will be used to effectively manage and efficiently implement activities for the CDBG program.
	Target Date	9/30/2017
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

In the City of Temple, there are 60 block groups, 17 of which are more than 51% LMI. Representing roughly 12,160 low and moderate income residents means that of the estimated 70, 765 residents, more than 17% are LMI. Of the 16 LMI block groups, 13 are more than 60% LMI (so well above the 51% threshold). HUD defines an LMI income as one that is at or below 80% of the area median income. The AMI for our Metropolitan Statistical Area (MSA) is \$59,300.

- Extremely Low Income (for a family of four): \$24,300
- Very Low Income Limit (for a family of four): \$29,650
- Low Income Limit for a (for a family of four): \$47,450

The City defines a LMI Concentration Area as an area made up of 51% or more low and moderate income residents (typically a Census Tract area boundary).

The City defines a Racial/Ethnic Concentration Area as an area made up of 51% or more racial/ethnic minority residents (typically a Census Tract area boundary).

Combined Concentration is defined as: Census tracts that have family poverty rates exceeding 40% that also have more than 50% minority population.

The City of Temple will primarily offer CDBG programs City-wide; the entire City has LMI residents spread throughout most of the Census tracts. Area-benefit projects will focus resources in the qualified LMI Census tracts with the highest percent of low- to moderate-income and the greatest concentration of minority population, and decaying infrastructure.

Geographic Distribution

Target Area	Percentage of Funds

Table 10 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The City does not allocate investments geographically.

Discussion

The City of Temple strives to improve LMI residential neighborhoods, especially those with high

concentrations of minorities and protected classes. The City supports public service agencies that work to end poverty and resulting impacts felt by families and individuals. The City also funds infrastructure enhancement projects to make public transportation and multi-modal transportation more accessible and impactful for those who need it most. Public improvements enhanced with CDBG funding help LMI neighborhoods rise up and build pride-in-place to encourage reinvestment and revitalization tract by tract.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

During 2016 the City of Temple will provide minor home repair services to 15 lmi homeowner/occupants through the HOusing Improvement Program. This program is designed to serve LMI residents who have clear title and proven ownership, who need minor home repairs that will improve the health and safety of their living environment.

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	15
Special-Needs	0
Total	15

Table 11 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	15
Acquisition of Existing Units	0
Total	15

Table 12 - One Year Goals for Affordable Housing by Support Type

Discussion

This is a continuation of a program that the City started in PY 15.

AP-60 Public Housing – 91.220(h)

Introduction

The Central Texas Housing Consortium is responsible for managing public housing funds. The Central Texas Council of Governments is responsible for managing the HUD Section 8 Program and other programs funded by federal, state and local entities. The City works closely with both organizations to provide whatever assistance may be necessary to enhance public housing and Section 8 HCV programs.

Actions planned during the next year to address the needs to public housing

The public housing is sufficient and there are no plans during PY 2016 to significantly expand public housing units or to enhance the existing units.

There is a severe and hugely impactful shortage of Section 8 Housing Choice Vouchers and the Central Texas COG will continue to work with HUD to increase the funding for vouchers. Additionally, the COG and the City will work to educate landlords on the benefits of HCVs and to encourage more landlords to accept voucher holders as tenants.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

While the City of Temple will have no direct actions to encourage public housing residents to be more involved in management and participate in homeownership, the Central Texas Housing Consortium is proactive in both resident participation and homeownership:

- The THA operates community centers at the properties with on-site service coordinators to facilitate access to social service and to encourage participation in the management of programs;
- Social activities such as pot luck dinners, cook outs and holiday parties are conducted at all properties to encourage interactions among residents and with the staff and management, opening the door for more involvement by residents;
- Homeownership opportunities are provided through funding from Texas Department of Housing and Community Affairs for first-time homebuyers; and
- Central Texas Housing Consortium is the developer of single family affordable homes for purchase by housing authority residents.

If the PHA is designated as troubled, describe the manner in which financial assistance will be

provided or other assistance

Not Applicable

Discussion

The public housing programs in Temple are split between the Central Texas Housing Consortium, a private non-profit charged with supplying public housing units and managing the public housing developments and residents; and the Central Texas COG, a Council of Governments responsible for managing the Section 8 HCV program. Though the two organizations work independently, they do collaborate and coordinate with each other and with the City of Temple. During PY 2016, no significant modifications are expected to the public housing program. The COG will work with the City and other entities to educate landlords on voucher programs and the benefits; such as the payments of rent by the 5th of every month through the COG not the tenant; and helping tenants understand that their behaviors not only can result in eviction but loss of vouchers. As these two are the most commonly discussed misconceptions/areas of concern.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The City is using CDBG funds for outreach, crisis intervention, and shelter for victims of domestic violence through a grant to Families in Crisis. The City's Community Enhancement Grant Program will also use general funds to provide assistance for emergency shelters.

Community Development staff collaborate with multiple agencies that work to support the needs of the homeless and special needs populations. Including public health, indigent health, mental health agencies, the local homeless coalition, the Balance of State Continuum of Care, the Texas Homeless Network, Texas Health Institute, law enforcement, criminal justice, indigent defense, legal aid, shelters, public service agencies, the United Way and many more.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

In FY 16/17 the City will participate and support the Point in Time Count as performed by the local homeless coalition.

During PY 2016, the City of Temple will provide \$10,000 to Families in Crisis for outreach and crisis intervention for around 80 victims of domestic violence, including unsheltered persons, and those fleeing domestic violence situations.

Addressing the emergency shelter and transitional housing needs of homeless persons

As part of the CDBG-funded activities, Families in Crisis will also provide emergency shelter to those to whom they have provided outreach and crisis intervention and who are in need of shelter.

Using other funds, Families in Crisis provides TBRA to those exiting the emergency shelter, for transitional housing.

The City of Temple does not have an emergency shelter, nor does the City directly fund transitional housing. The Salvation Army is currently attempting to build a shelter in Temple, at this time we are unable to say what type of shelter, who the clients will be, and what services may be provided.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that

individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City works closely with agencies that assist homeless make the transition to permanent housing, but does not directly fund these activities. Families in Crisis receives CDBG funding for the partial salary of a Case Manager that provides client services, including potentially the referral to permanent housing, as well as transitional housing services when available. Central Texas Housing Consortium (Temple Public Housing) is a strong partner in this work and the City communicates regularly with their staff and leadership in regards to housing needs, wait lists, housing counseling and supportive services.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

During PY 2016, the City is not allocating CDBG funds for homeless prevention activities. In Temple, multiple non-profit agencies, and public offices (Temple Community Clinic, Workforce, United Way etc.) provide services to help prevent homelessness. The Community Development staff collaborate closely with these groups to leverage outcomes for those most at risk of homelessness.

Discussion

With the limited CDBG funding, the City’s CDBG program is only able to minimally fund the available domestic violence program. Community Development staff provide technical assistance to area non-profits and work to generally increase community capacity to better serve the homeless, chronically homeless, homeless families, unaccompanied youth, and those with special needs.

One year goals for the number of households to be provided housing through the use of HOPWA for:
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family
Tenant-based rental assistance
Units provided in housing facilities (transitional or permanent) that are being developed, leased, or operated
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds
Total

AP-75 Barriers to affordable housing – 91.220(j)

Introduction

During the 2016-2017 Annual Action Plan period, the City will continue to implement and support the following actions to overcome the impediments identified, as identified in the Fair Housing Plan:

- The City and multiple area non-profits will leverage local funding to provide down-payment assistance to an average of 5 families per year – this works to address the income disparity and the rising costs of homeownership.
- The City’s transit system will continue to ensure that routes and times serve the needs of LMI residents using public transportation to get to work, shopping and social services – this works to address the income disparity in that public transportation allows exurban and suburban homeowners to access employment centers after moving from more centrally located apartments.
- The City will continue to work with the Temple Housing Authority to offer assistance to those seeking affordable housing in the area – these services work to address the rising homeownership costs.
- The City Council annually appoints the month of April as Fair Housing Month. This city proclamation serves to highlight available resources within the city that support fair and affordable housing access.
- The City provides financial support to area non-profits that provide job-training skills, workforce development, training, and educational attainment services to low and moderate income residents – this work supports an increase in educational attainment and a decrease in the community income disparity.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

During PY 2016, the City will address the barriers to affordable housing through owner-occupied housing improvements. The City will fund improvements to homes owned and occupied by low- to moderate-income households. The improvements will include repairs/rehabilitation, energy efficiency improvements that will reduce the homeowners’ utility costs, and accessibility improvements for the disabled.

Through non-CDBG City funds, the City provides a Tool Trailer Program and a Tool Lending Program that provides a neighborhood association, a group of homeowners or individuals a trailer filled with tools to maintain yards or access to select tools. The trailer and tools are provided on a first-come/first-served basis and can be reserved in advance. The trailer is made available for specific lengths of time, agreed upon in advance by both the City and the group doing the service work. The trailer may be requested

multiple times by one group if needed. The individual tools can be checked out through the library system.

The City grants funding to a subrecipient to provide maintenance education to owners and those intending to purchase a home. This education accomplishes two goals: (1) it trains owners in do-it-yourself and cost-saving maintenance; and (2) it educates prospective buyers in the true cost of homeownership beyond the monthly mortgage and utility payments.

Discussion

The City will address the barriers to affordable housing through these activities:

- Homebuyer assistance: Temple intends to support agencies in their provision of first-time homebuyer's assistance.
- Owner-occupied housing improvements: During the PY 2016 Annual Action Plan, the City will fund improvements to homes owned and occupied by low- to moderate-income households. The improvements will include repairs/rehabilitation, energy efficiency improvements that will reduce the homeowners' utility costs, and accessibility improvements for the disabled.
- Owner-conducted or volunteer-conducted housing improvements: The City provides a Tool Trailer Program that provides a neighborhood association or a group of homeowners a trailer filled with tools to maintain yards. The trailer is provided on a first-come/first-served basis and can be reserved in advance. The trailer is made available for specific lengths of time, agreed upon in advance by both the City and the group doing the service work. The trailer may be requested multiple times by one group if needed.
- The City also provides a Tool Lending Program in addition to the above referenced Tool Trailer, which expands the opportunities for service and home maintenance projects to include interior home repair activities.
- The City grants funding to a subrecipient to provide maintenance education to owners and those intending to purchase a home. This education accomplishes two goals: (1) it trains owners in do-it-yourself and cost-saving maintenance; and (2) it educates prospective buyers in the true cost of homeownership beyond the monthly mortgage and utility payments.
- Rental Non-financial Support: The City will work closely with the Section 8 program and other TBRA programs to identify potential affordable properties and to address fair housing issues.

During PY 2016, the City will address the barriers to affordable housing through owner-occupied housing improvements. The City will fund improvements to homes owned and occupied by low- to moderate-income households. The improvements will include repairs/rehabilitation, energy efficiency improvements that will reduce the homeowners' utility costs, and accessibility improvements for the

disabled.

Through non-CDBG City funds, the City provides a Tool Trailer Program that provides a neighborhood association or a group of homeowners a trailer filled with tools to maintain yards. The trailer is provided on a first-come/first-served basis and can be reserved in advance. The trailer is made available for specific lengths of time, agreed upon in advance by both the City and the group doing the service work. The trailer may be requested multiple times by one group if needed.

The City grants funding to a subrecipient to provide maintenance education to owners and those intending to purchase a home. This education accomplishes two goals: (1) it trains owners in do-it-yourself and cost-saving maintenance; and (2) it educates prospective buyers in the true cost of homeownership beyond the monthly mortgage and utility payments.

The City of Temple has no HOME or ESG funds for new construction or TBRA, however, it uses its CDBG and general funds for the greatest possible impact on affordable housing issues in Temple. The housing rehabilitation program coupled with the Tool Trailer Program provides assistance to homeowners who cannot otherwise maintain or repair their property.

AP-85 Other Actions – 91.220(k)

Introduction

The underserved face a number of obstacles to meeting their needs. One of the obstacles that is out of their control is the limited capacity of agencies that can provide assistance in breaking down the barriers and lifting up those in need. Lack of financial resources, shortage of staff and overwhelming needs of program participants limit the effectiveness of the service providers. CDBG allocations and Community Enhancement Grants will be used to help break down the barriers the under-resourced providers face in order that they may, in turn, address the obstacles their clientele face in getting their service needs met, securing affordable safe housing, and rising out of poverty. Building agency capacity through greater resources, more staff and greater staff support and training will enhance all of the service and housing providers, as well as the City's staff, in meeting the needs of those they serve.

Actions planned to address obstacles to meeting underserved needs

The City will continue to build collaborations in order to better identify and address the needs in the community. Informational forums regarding housing and fair housing will continue to be conducted to expand the number of landlords accepting voucher holders and discussing ways to enhance funding for public services.

The Community Enhancement Grants, funded through general funds and hotel/motel taxes will assist a number of non-profits serving the low-income population. During PY 2016, the City will use its CEGs to fund The HOP (public transit), Hill Country Community Action Association, Families in Crisis, Temple College Foundation, Temple Housing Authority, Bell County Human Services (Temple HELP Center), and NeighborWorks, all of which address the housing, employment, education, or social service needs of the most underserved residents in the community.

Actions planned to foster and maintain affordable housing

CDBG funds will be used to maintain affordable housing through owner-occupied housing improvements for the low- to moderate-income households. The Tool Trailer program, whereby the City loans a trailer filled with landscaping and home repair tools to an agency or group of residents for do-it-yourself repairs and improvements or for volunteers to assist in improving the homes of those who are unable to do the work themselves. The City also implement a reinvestment zone program, whereby developers and/or homeowners can receive cost waivers for building or repairing safe, decent and affordable housing in designated zones within the city.

Actions planned to reduce lead-based paint hazards

During home improvement activities the City will assess the lead-based paint and remediate any hazards

following HUD regulations and recommendations; as required.

Actions planned to reduce the number of poverty-level families

CDBG and CEG funds will be used to provide educational and job training opportunities that will lift individuals out of poverty. CEG funds will support a number of educational and job training/readiness programs. CDBG funds will be used to provide hot, nutritious meals to low income seniors and disabled residents, and to fund down payment assistance and financial literacy programs that build sustainable pathways out of poverty for families and individuals in Temple.

Actions planned to develop institutional structure

The City of Temple will continue the collaborations and technical assistance that was developed during the Consolidated Planning process. Meetings with community partners to address various programmatic areas, share knowledge, and integrate programs will continue through PY 2016. City staff will continue to attend HUD-sponsored trainings. Inter-departmental collaborations will continue and expand, particularly related to the multi-faceted improvements in CDBG qualified census areas and programs for LMI residents.

Actions planned to enhance coordination between public and private housing and social service agencies

Community Development staff will continue to host, facilitate and attend collaborative meetings with community stakeholders, residents, and public service agencies. Including but not limited to: Temple Housing Authority, Heart of Central Texas Center for Independent Living, Families in Crisis, Family Promise, Temple Independent School District, Central Texas Council of Governments, Workforce Development, Goodwill Training Center, Helping Hands, and the United way of Central Texas.

Discussion

CDBG allocations and Community Enhancement Grants will be used to help break down the barriers the underserved face in getting their service needs met, securing affordable safe housing, and rising out of poverty. Money alone cannot successfully address these obstacles and the City staff is committed to enhancing existing collaborations and building new partnerships as well as enhancing the institutional structure of the City and its partnering agencies. One method in which the City staff is building institutional structure is through participation in the Central Texas CDBG Community Network meetings to discuss programmatic ideas with peers.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction

The City of Temple does not have program income, Section 108 loan guarantees or urban renewal settlements. No grant funds were returned to the City’s line of credit and there are no float-funded activities.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	83.00%

Discussion

None of the above funding streams are applicable for the City of Temple.

Attachments

Citizen Participation Comments



Community Development Block Grant Comment Form

The City of Temple encourages participation by all citizens of Temple, and particularly, persons of low and moderate income who reside in neighborhoods where CDBG projects are proposed and/or underway. Written and oral comments are accepted at all CDBG public meetings. You may email comments to grants@templetx.gov. You can mail comments to The City of Temple, General Services Division, Office of Community Development, 101 North Main St, temple TX, 76501.

Meeting Date: 6/29/16
Type of Meeting: [] Consolidated Plan [X] Annual Plan [] Amendment

INFORMATION: The City of Temple receives funding from the U.S. Department of Housing and Urban Development (HUD) on an annual basis from the Community Development Block Grant (CDBG) program. This program supports activities to develop and maintain viable urban communities by providing decent housing and a suitable living environment as well as expanding economic opportunities for residents. A minimum of 70% of annually received funding must be spent on activities that benefit low and moderate income residents of the City of Temple.
The 2016/17 Annual Action Plan works to fulfill the goals and objectives outlined in our current 5-year Consolidated Plan. A series of public hearings are held to receive input from citizens, residing in Temple, regarding the development of the Annual Action Plan. This plan was then prepared and presented to the City Council on June 16, 2016. Following the public hearing, the City Council authorized the publication of the 2016/17 Action Plan to allow the public thirty (30) days to review and submit comments. The 2016/17 Annual Action Plan can be reviewed at the Historic Post Office, the Temple Public Library, and/or online at www.templetx.gov/CDBG.
Comments will be accepted until 5:00PM, July 17, 2016. Please direct any comments or questions to the Community Development Office, City of Temple, 101 North Main Street, Temple, Texas 75601. Comment forms are available at: www.templetx.gov/CDBG and at the Community Development Office is in the Historic Post Office at 101 North Main St in Temple. Temple residents are encouraged to read the 2016/17 Annual Action Plan and submit comments.
Comments will also be accepted for the 2015-19 Fair Housing Plan and 2015-19 Citizen Participation Plan. These Plans are available for review at the Historic Post Office, the Temple Public Library, and/or online at www.templetx.gov/CDBG. Comment forms are available at: www.templetx.gov/CDBG and at the Community Development Office is in the Historic Post Office at 101 North Main St in Temple.
Interested residents may also attend, a public meeting on June 29, 2016 at the Historic Post Office from 5:30 PM – 6:30 PM.

Comments: (please feel free to attach additional pages or use the back of this comment form)
The consolidated plan highlights the importance of and the extreme need for affordable housing & maintenance services. On what else the city can do in meeting this need, will be important, I think we need to carefully examine how our community can sustain such strong growth and yet still have so many residents that require help meeting their basic needs. Low wage jobs, high insurance costs such as income taxes and put them up to fail.
Signature: [Handwritten Signature]
Printed Name: Balua Nighthale
Address: 410 W Adams Temple TX 76501

Grantee SF-424's and Certification(s)

OMB Number: 4040-0004
Expiration Date: 8/31/2018

Application for Federal Assistance SF-424		
* 1. Type of Submission: <input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application	* 2. Type of Application: <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision	* If Revision, select appropriate letter(s): <input type="text"/> * Other (Specify): <input type="text"/>
* 3. Date Received:	4. Applicant Identifier:	
<input type="text"/>	<input type="text"/>	
5a. Federal Entity Identifier:	5b. Federal Award Identifier:	
<input type="text"/>	<input type="text"/>	
State Use Only:		
6. Date Received by State:	7. State Application Identifier:	
<input type="text"/>	<input type="text"/>	
8. APPLICANT INFORMATION:		
* a. Legal Name: <input type="text" value="City of Temple"/>		
* b. Employer/Taxpayer Identification Number (EIN/TIN):	* c. Organizational DUNS:	
<input type="text" value="74-6002368"/>	<input type="text" value="1392057560000"/>	
d. Address:		
* Street1:	<input type="text" value="2 N Main St"/>	
Street2:	<input type="text"/>	
* City:	<input type="text" value="Temple"/>	
County/Parish:	<input type="text"/>	
* State:	<input type="text" value="TX: Texas"/>	
Province:	<input type="text"/>	
* Country:	<input type="text" value="USA: UNITED STATES"/>	
* Zip / Postal Code:	<input type="text" value="76501-7649"/>	
e. Organizational Unit:		
Department Name:	Division Name:	
<input type="text" value="General Services"/>	<input type="text" value="Community Development"/>	
f. Name and contact information of person to be contacted on matters involving this application:		
Prefix:	* First Name:	<input type="text" value="Ashley"/>
<input type="text" value="Mrs."/>		
Middle Name:	<input type="text"/>	
* Last Name:	<input type="text" value="Williams"/>	
Suffix:	<input type="text"/>	
Title:	<input type="text" value="General Services Manager"/>	
Organizational Affiliation: <input type="text"/>		
* Telephone Number:	Fax Number:	<input type="text"/>
<input type="text" value="254-298-5607"/>		
* Email: <input type="text" value="awilliams@templetx.gov"/>		

Application for Federal Assistance SF-424	
* 9. Type of Applicant 1: Select Applicant Type: <input type="text" value="C: City or Township Government"/> Type of Applicant 2: Select Applicant Type: <input type="text"/> Type of Applicant 3: Select Applicant Type: <input type="text"/> * Other (specify): <input type="text"/>	
* 10. Name of Federal Agency: <input type="text" value="US Department of Housing and Urban Development"/>	
11. Catalog of Federal Domestic Assistance Number: <input type="text"/> CFDA Title: <input type="text"/>	
* 12. Funding Opportunity Number: <input style="background-color: yellow;" type="text"/> * Title: <input style="background-color: yellow;" type="text"/>	
13. Competition Identification Number: <input type="text"/> Title: <input type="text"/>	
14. Areas Affected by Project (Cities, Counties, States, etc.): <input type="text"/> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/>	
* 15. Descriptive Title of Applicant's Project: <input type="text" value="2016/17 Annual Action Plan"/>	
Attach supporting documents as specified in agency instructions. <input type="button" value="Add Attachments"/> <input type="button" value="Delete Attachments"/> <input type="button" value="View Attachments"/>	

Application for Federal Assistance SF-424	
16. Congressional Districts Of:	
* a. Applicant <input type="text" value="11"/>	* b. Program/Project <input type="text" value="11"/>
Attach an additional list of Program/Project Congressional Districts if needed.	
<input type="text"/>	<input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/>
17. Proposed Project:	
* a. Start Date: <input type="text" value="10/01/2016"/>	* b. End Date: <input type="text" value="09/30/2017"/>
18. Estimated Funding (\$):	
* a. Federal	<input type="text" value="410,971.00"/>
* b. Applicant	<input type="text" value=""/>
* c. State	<input type="text" value=""/>
* d. Local	<input type="text" value=""/>
* e. Other	<input type="text" value=""/>
* f. Program Income	<input type="text" value=""/>
* g. TOTAL	<input type="text" value="410,971.00"/>
* 19. Is Application Subject to Review By State Under Executive Order 12372 Process?	
<input type="checkbox"/> a. This application was made available to the State under the Executive Order 12372 Process for review on <input type="text"/>	
<input type="checkbox"/> b. Program is subject to E.O. 12372 but has not been selected by the State for review.	
<input checked="" type="checkbox"/> c. Program is not covered by E.O. 12372.	
* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)	
<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	
If "Yes", provide explanation and attach	
<input type="text"/>	<input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/>
21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)	
<input checked="" type="checkbox"/> ** I AGREE	
** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.	
Authorized Representative:	
Prefix: <input type="text" value="Mr."/>	* First Name: <input type="text" value="Jonathan"/>
Middle Name: <input type="text"/>	
* Last Name: <input type="text" value="Graham"/>	
Suffix: <input type="text"/>	
* Title: <input type="text" value="City Manager"/>	
* Telephone Number: <input type="text" value="254-298-5600"/>	Fax Number: <input type="text"/>
* Email: <input type="text" value="cdbq@temp1etx.gov"/>	
* Signature of Authorized Representative: 	* Date Signed: <input type="text" value="08/15/2016"/> 8-15-16

CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing -- The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential antidisplacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

Anti-Lobbying -- To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction -- The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan -- The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the strategic plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.


Signature/Authorized Official

8-15-16
Date

Specific CDBG Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan -- Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

Following a Plan -- It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

1. **Maximum Feasible Priority.** With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);
2. **Overall Benefit.** The aggregate use of CDBG funds including section 108 guaranteed loans during program year(s) _____, _____ (a period specified by the grantee consisting of one, two, or three specific consecutive program years), shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
3. **Special Assessments.** It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its

jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and

2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

Compliance With Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

Lead-Based Paint -- Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, subparts A, B, J, K and R;

Compliance with Laws -- It will comply with applicable laws.

 8-15-16
Signature/Authorized Official Date


Title

**OPTIONAL CERTIFICATION
CDBG**

Submit the following certification only when one or more of the activities in the action plan are designed to meet other community development needs having a particular urgency as specified in 24 CFR 570.208(e):

The grantee hereby certifies that the Annual Plan includes one or more specifically identified CDBG-assisted activities which are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.

 Jonathan Balow 8-15-16
Signature/Authorized Official Date

City Manager
Title

Specific HOME Certifications

The HOME participating jurisdiction certifies that:

Tenant Based Rental Assistance -- If the participating jurisdiction intends to provide tenant-based rental assistance:

The use of HOME funds for tenant-based rental assistance is an essential element of the participating jurisdiction's consolidated plan for expanding the supply, affordability, and availability of decent, safe, sanitary, and affordable housing.

Eligible Activities and Costs -- it is using and will use HOME funds for eligible activities and costs, as described in 24 CFR § 92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in § 92.214.

Appropriate Financial Assistance -- before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;

 08-15-16
Signature/Authorized Official Date


Title

ESG Certifications

The Emergency Solutions Grants Program Recipient certifies that:

Major rehabilitation/conversion – If an emergency shelter’s rehabilitation costs exceed 75 percent of the value of the building before rehabilitation, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed rehabilitation. If the cost to convert a building into an emergency shelter exceeds 75 percent of the value of the building after conversion, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed conversion. In all other cases where ESG funds are used for renovation, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 3 years after the date the building is first occupied by a homeless individual or family after the completed renovation.

Essential Services and Operating Costs – In the case of assistance involving shelter operations or essential services related to street outreach or emergency shelter, the jurisdiction will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure, so long the jurisdiction serves the same type of persons (e.g., families with children, unaccompanied youth, disabled individuals, or victims of domestic violence) or persons in the same geographic area.

Renovation – Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

Supportive Services – The jurisdiction will assist homeless individuals in obtaining permanent housing, appropriate supportive services (including medical and mental health treatment, victim services, counseling, supervision, and other services essential for achieving independent living), and other Federal State, local, and private assistance available for such individuals.

Matching Funds – The jurisdiction will obtain matching amounts required under 24 CFR 576.201.

Confidentiality – The jurisdiction has established and is implementing procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project, except with the written authorization of the person responsible for the operation of that shelter.

Homeless Persons Involvement – To the maximum extent practicable, the jurisdiction will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, and operating facilities assisted under the ESG program, in providing services assisted under the ESG program, and in providing services for occupants of facilities assisted under the program.

Consolidated Plan – All activities the jurisdiction undertakes with assistance under ESG are consistent with the jurisdiction’s consolidated plan.

Discharge Policy – The jurisdiction will establish and implement, to the maximum extent practicable and where appropriate policies and protocols for the discharge of persons from

publicly funded institutions or systems of care (such as health care facilities, mental health facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent this discharge from immediately resulting in homelessness for these persons.

Jonathan Halpern
Signature/Authorized Official

08-15-16
Date

CITY MANAGER
Title

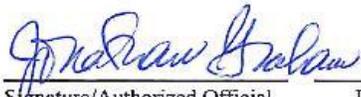
HOPWA Certifications

The HOPWA grantee certifies that:

Activities -- Activities funded under the program will meet urgent needs that are not being met by available public and private sources.

Building -- Any building or structure assisted under that program shall be operated for the purpose specified in the plan:

1. For at least 10 years in the case of assistance involving new construction, substantial rehabilitation, or acquisition of a facility,
2. For at least 3 years in the case of assistance involving non-substantial rehabilitation or repair of a building or structure.

 05-15-16
Signature/Authorized Official Date

CITY MANAGER
Title

APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING:

A. Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.