



CITY OF
TEMPLE, TEXAS



Annual Action Plan

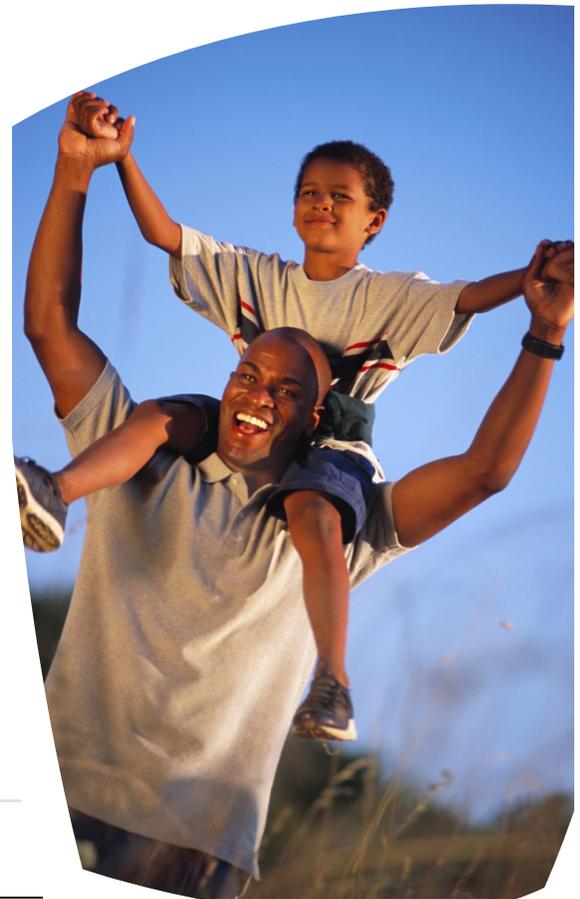
FOURTH PROGRAM YEAR

Executive Summary

This *Annual Action Plan* reflects the City of Temple's funding priorities and identifies the projects proposed to receive Federal funds under the Community Development Block Grant ('CDBG') program. The City of Temple will receive \$408,865 for our 2013 CDBG allocation. These funds enhance the City's community development programs, supporting safe, well-planned residential and business districts. Over 70% of the funding allocated to CDBG activities benefit low to moderate income persons.

The City of Temple's 2013 allocation is a 5.4% increase in funding from 2012. However, the City's 2012 and 2011 allocations were reduced by a combined total of 30.9% for a total three year estimated reduction of 25.5%.

The City of Temple also plans to reallocate \$217,954 through the 2013 Action Plan in order to assist us with meeting the goals identified in the 2010-2014 Consolidated Plan.

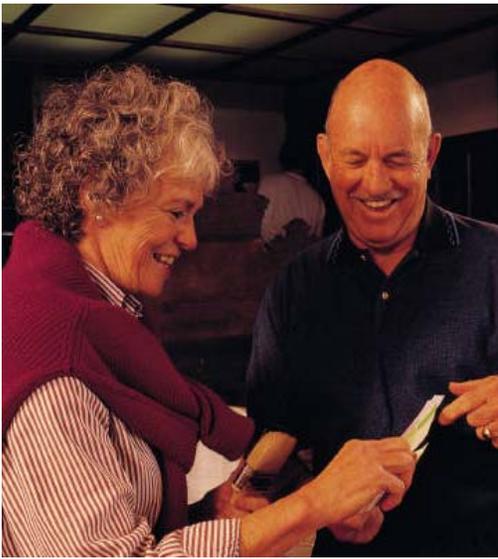


Fund Summary

2013-14 CDBG Funding	Program Income Received	Prior Funding Reallocation	Total
\$408,865	\$76,272	\$141,682	\$626,819

Objectives and Outcomes for Program Year 2013

The City plans to undertake activities during the program year that will meet HUD's objectives to contribute towards a suitable living environment, provide decent housing, or create economic opportunities. These activities will generate outcomes that fall into one of three categories:



Availability/Accessibility: This category applies to activities that make services, infrastructure, public services, public facilities, housing; or shelter available or accessible to low- and moderate-income people, including persons with disabilities.

Affordability: This category applies to activities that provide affordability in a variety of ways in the lives of low- and moderate-income people: It can include the creation or maintenance of affordable housing, basic infrastructure hook-ups, or services such as transportation or day care.

Sustainability: Promoting Livable or Viable Communities. This category applies to projects where the activity or activities are aimed at improving communities or neighborhoods, helping make them livable or viable by providing benefit to persons of low- and moderate-income or by removing or eliminating slums or blighted areas, through multiple activities or services that sustain communities or neighborhoods.

Objective: Suitable Living Environment			
Grant	Project	Outcome	Specific Objectives
CDBG	Infrastructure Improvements	Availability/Accessibility	Improve the quality of public improvements
CDBG	Demolition	Availability/Accessibility	Improve the quality of public improvements
CDBG	Temple HELP Center: Child Care	Availability/Accessibility	Improve Services for low income persons
CDBG	Hill Country Community Action Association, Inc.: Meals on Wheels	Availability/Accessibility	Improve Services for low income persons
CDBG	Families in Crisis: Shelter & support to victims of abuse or sexual assault	Affordability	Improve Services for low income persons
CDBG	Family Promise: Shelter & support to homeless families	Affordability	Improve Services for low income persons
Objective: Provide Decent Housing			
Grant	Project	Outcome	Specific Objectives
CDBG	No CDBG funds are allocated for this objective	not applicable	not applicable
Objective: Economic Opportunity			
Grant	Project	Outcome	Specific Objectives
CDBG	No CDBG funds are allocated for this objective	not applicable	not applicable

The proposed allocation of funds is as follows:

Infrastructure	\$427,819
Public Services	57,000
Demolition	85,000
General Admin	57,000
Total	\$626,819



Past Performance



On an annual basis, HUD review's the performance of all entitlement recipients to determine whether each recipient is carrying out its CDBG assisted activities in a timely manner. If at sixty days prior to the end of the grantee's current program year, the amount of entitlement grant funds available to the recipient under grant agreements but undistributed by the U.S. Treasury is more than 1.5 times the entitlement grant amount for its current program year the grantee is considered to be noncompliant with HUD requirements. When reviewed on August 2, 2012 the City of Temple's ratio of undisbursed Treasury funds was 0.89.

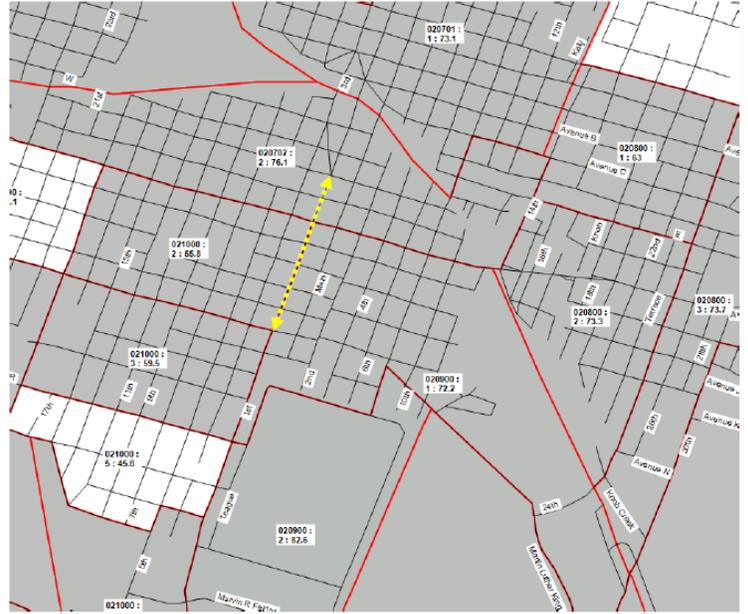
CDBG	Amount
State Total	\$160,341,254
Minimum	\$191,254
Maximum	\$23,714,902
Average	\$2,082,354
Temple	\$408,865
Recent Temple CDBG Grant Amounts	
2009-2010	\$515,508
2010-2011	\$559,603
2011-2012	\$466,842
2012-2013	\$386,943

General Information

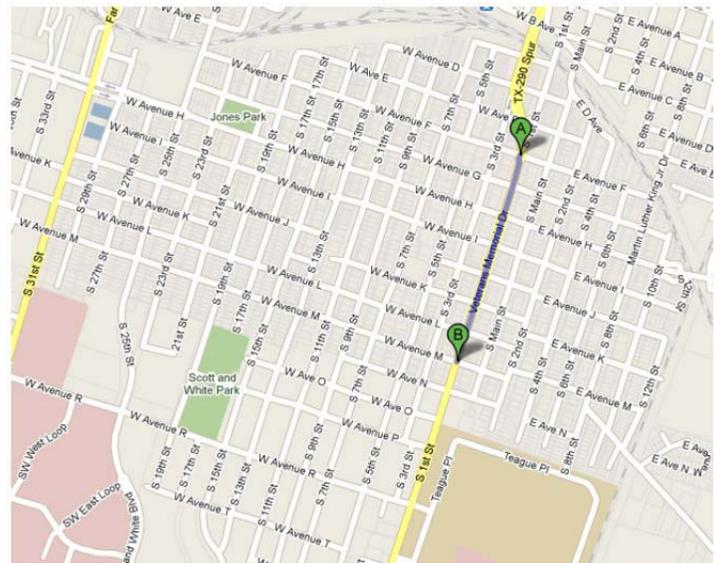
The activities proposed will be carried out in the following areas:

Infrastructure Improvements: Sidewalks- \$200,000

The project will be located along South 1st Street within the boundaries of Ave. F on the north and Ave. M on the south. The project will include design and installation of sidewalks, not to exceed 8 feet in width, and any necessary ADA ramps, curbs and gutters. Landscaping will be installed where permissible due to absence of pavement. This project will increase safety, and provide accessibility of a suitable living environment to this low income neighborhood. This is proposed to be a multi-year project with this being the fourth year of funding.

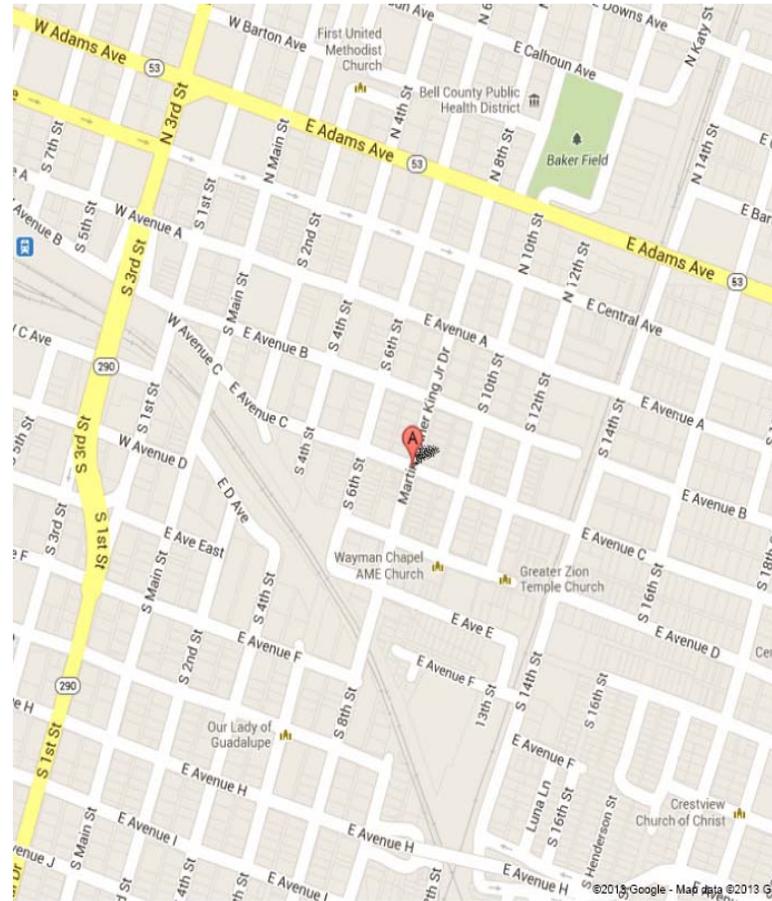


COUNTYNAME	PLACENAME	TRACT	BLKGRP	LOWMOD	LOWMODUNIV	LOWMODPCT	POP100
Bell County	Temple city	020702	1	665	957	69.5	1075
Bell County	Temple city	021000	2	554	993	55.8	929
Bell County	Temple city	021000	3	586	985	59.5	1007
Bell County	Temple city	021000	5	313	687	45.6	689
Bell County	Temple city	020900	2	123	149	82.6	662



Infrastructure Improvements: Martin Luther King Jr. Memorial Park- \$227,819

MLK Jr. Memorial Park will be located at the corner of MLK Jr. Blvd & Avenue C. This project will include design and installation of landscaping, a trail, and a pavilion. This is proposed to be a multi-year project with this being the first year of funding. It is recommended that \$227,819 be allocated from 2013-2014 CDBG funds to complete this project.



COUNTYNAME	PLACENAME	TRACT	BLKGRP	LOWMOD	LOWMODUNIV	LOWMODPCT	POP100
Bell County	Temple city	020800	4	461	335	57.9	796

Demolition- \$85,000

Demolition of vacant and dilapidated structures will be conducted to address blighted conditions on a spot basis in locations to be determined based on code violations. This is a continuation of a project focus from previous years.



Public Services- \$57,000

The Community Services Advisory Board (CSAB) spent many hours over several meetings sifting through the 4 requests (see Attachment 1) totaling \$88,000 while debating the merits of each agency and the needs of the community. Public Service Agencies funded in 2013 are:

Bell County Human Service (Temple HELP Center)	\$15,000
Hill Country Community Action Association, Inc.	\$10,000
Families in Crisis, Inc.	\$17,000
Family Promise	\$15,000

Each PSA has a unique description and benefit to the citizens of Temple. They are as follows:



Temple HELP Center. The Temple HELP Center addresses local residents' immediate crisis by providing short term financial and non-financial services. By targeting avenues to address the immediate crisis and lowering dependency on public assistance, they are striving to assure that residents overcome social, economic and career barriers.

Hill Country Community Action Association. Hill Country Community Action Association's (Meals on Wheels) Aging Services Program provides meals through congregate and home delivered meal programs to eligible elderly participants in the Temple area. Congregate meals are served each weekday by volunteers and paid center staff. Home delivered meals are delivered each weekday by paid meal delivery staff and volunteers. The Site Managers and In-Home Services Coordinator coordinate outreach efforts in the community to identify potential clients and assist clients in obtaining increased services when available.

Families in Crisis. Families in Crisis supports and empowers individuals affected by family violence and sexual assault through safe shelter while providing advocacy, education and resources to create a safe, supportive community. The agency provides information, referral and access to services to assist in safe management of their situation, aids in the recovery process, guides them in the criminal justice system, educates them to prevent re-victimization and provides safe shelter and support services to victims and at-risk populations.

Family Promise. Family Promise of East Bell County shelters homeless families and connects them with the needed services to assist them obtain employment and permanent housing and empower them to become independent and self-sufficient individuals once more and a productive member of society.

Allocation of Funds Geographically

In this action plan, all of the proposed activities will be conducted by directly serving low and moderate income individuals or families with the exception of demolition. 100% of infrastructure improvement funds will be allocated in the Census block groups that are within low-income concentration areas. In Temple, the Census block groups that are principally low-to-moderate income are in a contiguous area and are generally situated in the eastern half of the City.

Priority is given to projects that benefit low and moderate income individuals, families, or neighborhoods.

Resources

The City of Temple uses federal and local resources to address the needs identified in the Consolidated Plan.

Community Development Block Grant. The City will receive \$408,865 in 2013 CDBG funds to be addressed in this Action Plan. This is an estimated 5% increase in funding from 2012. The City of Temple also plans to reallocate \$217,954 through the 2013 Action Plan in order to assist us with meeting the goals identified in the 2010-2014 Consolidated Plan.

General Fund & Utilities Fund. General Fund and Utility Fund resources are allocated to address additional public improvement projects during fiscal year 2014. The City's General Fund also provides funding to support additional public service agencies and provides the Temple Housing Authority a portion of general funds to assist low to moderate income families purchase homes.

Addressing Obstacles in Meeting Underserved Needs

The City of Temple has identified lack of funding to be the main obstacle in our ability to meet underserved needs of the community. The City recognizes that there are always more needs than funds available and strives to adequately address the underserved needs of the community while maintaining core services.



Managing the Process / Institutional Structure

The City of Temple is the lead agency in the distribution and administration of programming funds and will carry out the Annual Action Plan through identified local agencies, City government, and local volunteer groups.

The Annual Action Plan was developed in accordance with the Citizen Participation Plan as discussed below.

Public and private housing, health, and social service serving the citizens of Temple will continue to strive to collaborate and coordinate activities and services provided within the community in order to derive the most benefit from the available resources.

The City of Temple is allocating a portion of its funds to Public Service Agencies. In order to facilitate the process of selection and in order to be more fully connected to the wants and needs of the public, the City of Temple created a Community Service Advisory Board. This board is responsible for evaluating the applications received from the PSAs and giving recommendations. Board membership includes a broad spectrum of contributors. This aspect of the advisory board provides the City a primary link to the institutional structure of the community.

Citizen Participation

The City of Temple will make available to citizens, public agencies, and other interested parties information that includes the amount of assistance the City expects to receive and the range of activities that may be undertaken, including the estimated amount that will benefit persons of low and moderate income. The City will encourage citizen participation by all citizens of Temple and particularly persons of low and moderate income who are residents of the East Temple Revitalization Area in which Community Development funds are being proposed. Notice of public hearings will be published approximately two weeks before the scheduled meeting in the Temple Daily Telegram and other publications as appropriate. Spanish translations will be provided as appropriate. Notices will include the availability of accommodations for those with disabilities.

A Community Forum will be conducted early in the budget process to receive citizen comments regarding both the CDBG budget and the City's budget. A minimum of one public hearing will be held in the City Council Chambers at the Municipal Building. That building is accessible to the handicapped. At least one informal hearing will be held in the evening in a neighborhood facility in a building that is accessible to the handicapped and is located in a minority concentration neighborhood. A Spanish interpreter will be available at that meeting as needed. The public will be informed through newspaper ads that the City will be receiving CDBG funds and input is desired from the public regarding budgeting of funds and the development of a Consolidated Plan.

The first public hearing will be to receive initial input regarding the development of the Consolidated Plan. Previous to the first public hearing the Proposed Use of Funds for the fiscal year will be published in the newspaper and a guide to eligible activities will be provided to those who request information. At least thirty (30) days before Council approval, a summary of the Consolidated Plan will be published in the local newspaper of general circulation. After adoption, copies of the Consolidated Plan, which includes the proposed CDGB budget, and the actual use of funds will be available in the Community Development office and at the public library.



CITIZEN COMMENTS

The following two public hearings (citizen input meetings) were held for this year's CDBG Action Plan in addition to a public hearing held on June 7, 2012 in conjunction with the Temple City Council meeting where the proposed Action Plan was presented:

<u>Date</u>	<u>Time</u>	<u>Location</u>
04.03.13	5:30pm	Wilson Recreation Center
04.09.13	3:30pm	Temple City Hall

Generally, the comments expressed were:

- 1) Desire to 'stay the course' with the 1st Street Sidewalk project and investigate future opportunities for a similar project
- 2) Desire to continue support for Public Service Agencies
- 3) Desire to review our demolition program
- 4) Desire to support proposed East Temple Redevelopment Plan as possible
- 5) Support for a parks infrastructure improvement project.

All meetings regarding this plan were audio recorded, and all questions and comments raised during those meetings were addressed.

The Community Development Department will be available to provide limited technical assistance, if requested, to group representatives of low-and-moderate income persons to help with developing proposals for the use of CDGB funds.

The City will allow thirty (30) days for citizens to comment on the Consolidated Plan. The City will provide a written response within fifteen (15) days, where practicable, to written complaints from citizens regarding the CDBG program. A summary of citizen comments or views and the reasons for accepting or rejecting the comments shall be attached to the final Consolidated Plan.

Substantial amendments to the CDBG program will be processed through the City Council and public hearing process as described above. A substantial amendment is described as a new project or greater than 25% change as measured by the yearly CDBG funding allocation. The City will allow thirty (30) days for citizens to comment on any amendments to the Consolidated Plan and/or CDBG budget and a summary of any comments or views accepted or not accepted shall be attached to the substantial amendment of the Consolidated Plan.

A public hearing will also be conducted as stated above in order to review program performance.

Reasonable and timely access to records will be provided for five (5) years.

Monitoring

The City of Temple uses several tools to monitor its progress with the CDBG program. Spreadsheets developed to maintain the 2005 Workout Plan are still in use though not required by HUD. These tools along with the annual CAPER assist the City in evaluating the performance and timeliness of the City's CDBG projects. In addition to self-monitoring, the City's Grant Specialist monitors each public service agency receiving HUD funds, reviewing files for documentation of program requirements. Should any issues arise during these monitoring, actions are taken to resolve documentation error and if the issue is not able to be resolved, funding is reduced accordingly.

Lead-Based Paint

The City of Temple has no projects in the 2013 Annual Action Plan that involve housing or lead-based paint.

Housing

Specific Housing Objectives

The City of Temple has no CDBG funded housing related projects in the 2013 Annual Action Plan. The City funds the majority of its housing initiatives through the General Fund. The City allocates up to \$35,000 to the Temple Housing Authority to assist low to moderate income families purchase homes. While the City has not yet completed its budget process for the upcoming fiscal year, we anticipate a similar level of funding for this program.

Needs of Public Housing

There are no activities covered by this Action Plan that directly and specifically address the needs of public housing. As stated above, the City of Temple provides support to the Temple Housing Authority but the Housing Authority is not an entity of the City of Temple.

The City of Temple provides funding to the Temple Housing Authority's down payment assistance program. This program assists low to moderate income families participate in homeownership.

Barriers to Affordable Housing

The City has identified that the greatest barrier to affordable housing is the income mismatch of its citizens. While the City continues to grow its economy, many citizens cannot afford the costs associated with homeownership.

The City has identified that the correlation between education and income has had a profound effect on the ability of its citizens to progress to homeowners.

To address these needs, the City actively supports the Temple Housing Authority who also sees this need and encourages its residents to increase their level of education. According to its latest THA annual report, 77 residents of the THA are attending college and 4 are seeking their GEDs.

The City also supports Temple College, Temple College Foundation, and Temple Independent School District through various programs and initiatives that support enhanced educational opportunities for citizens and the Temple Economic Development Corporation and Temple Business Incubator to encourage job creation and availability.

No CDBG funds will be spent this year to address these barriers, but as mentioned above, the City addresses these needs with its own general funds and leverages those dollars with other agencies within the City.



Homeless Prevention Elements

Supportive services such as employment training, childcare program and transportation assistance can often times prevent families from becoming homeless, so the City of Temple will continue to financially commit to public service improvement programs in order to assist in the community's effort to prevent homelessness as able.

The 2013 Annual Action Plan includes funding for two public service agencies to address homelessness, including chronic homelessness and families with children that are at risk of becoming homeless, and homelessness prevention.

This year, the City plans to fund Families in Crisis to assist those who are victims of domestic violence or sexual assault and have no place left to turn. Without assistance these individuals could potentially become homeless in an effort to escape their conditions. With the allocated CDBG funds, Families in Crisis plans to assist 125 clients facing these conditions in the coming year.

The City also plans to fund Family Promise of East Bell County which plans to provide shelter to 13 homeless families and connect them with the needed services to assist them in obtaining employment and permanent housing and become independent and self-sufficient individuals and productive members of society.

The City has identified the recent reductions in funding allocations as an obstacle because it limits the availability of funds to assist Public Service Agencies addressing homelessness. The City of Temple does not currently plan to implement a Discharge Coordination Policy. The City of Temple does not expect to receive any private or public resources to address homeless needs and to prevent homelessness in 2013.



Community Development

While the City has identified every Community Development activity as High Priority, the city has determined that due to the limitation of funds available it will focus on specific needs that have been previously successful and benefit the most people with the most amount of funding.

Community Development/Public Improvements Objectives

The City plans to continue a multi-year project to install sidewalks in a low income section of town that should benefit over 5,000 citizens with a goal to improve their accessibility of a suitable living environment.

MLK Jr. Memorial Park will be located at the corner of MLK Jr. Blvd & Avenue C. This project will include design and installation of landscaping, a trail, and a pavilion. This is proposed to be a multi-year project with this being the first year of funding.

Community Development/Public Services Objectives

The City plans to fund four public service agencies, each addressing a community need. Public service agencies receiving funding this year are listed on page 4 of this document.

Community Development/Public Facilities Objectives

No Public Facilities projects are funded in this year's Action Plan.

Community Development/Economic Development Objectives

No Economic Development projects are funded in this year's Action Plan.

Specific Long-Term Community Development Goals

1. Public Improvements. Implement public improvement activities to ensure adequate drainage, streets, sidewalks, parks, and water and sewer systems in low-to-moderate income areas.
2. Public Services. Fund public service agencies in order to leverage resources for priority community needs.
3. Spot Demolition. Continue spot demolition to eliminate blight within the community.

Specific Short-Term Community Development Goals

Public Improvements

Number	Objective	Project Schedule	Proposed Accomplishment	
			Performance Indicator	PY 13 Target
SL-1	Install sidewalks along 1st Street within the boundaries of Ave F and Ave M.	5 Year	Persons Served	5,393
SL-1	MLK Jr. Memorial Park at Ave C & MLK Blvd	5 Year	Persons Served	In progress

Public Services

Number	Objective	Project Schedule	Proposed Accomplishment	
			Performance Indicator	PY 13 Target
SL-1	Provide funding to Public Agencies to assist in the availability or accessibility of a suitable living environment.	1 Year	Persons Served	293
SL-2	Fund public service agencies whose goals are the affordability of a suitable living environment.	1 Year	Persons Served	170

Spot Demolition

Number	Objective	Project Schedule	Proposed Accomplishment	
			Performance Indicator	PY 13 Target
SL-1	Demolition of vacant or dilapidated structures will be conducted to address blighted conditions on a spot basis in scattered locations in the community.	1 Year (on-going)	Buildings Demolished	7

Anti-Poverty Strategy

All CDBG activities are designed to meet the needs of households that are below 80% of median income. Most fall below 50% of median income, and are households whose incomes are below the poverty line. All activities are designed to meet the goals of helping to reduce the number of households with income below the poverty line. Some activities have more of a direct impact and others a more indirect impact. All public service activities have an impact on the poverty level of the household served, which if not immediate, should be positive within the next generation by changing the way the clients interact within and without their family structure. The activities encourage and actively support educational opportunities for those served.

Education has been identified as a key element in helping to develop economically independent citizens. Therefore, education becomes a key strategy for an Anti-poverty program. As mentioned above, the City supports Temple College, Temple College Foundation, and Temple Independent School District through various programs and initiatives that support enhanced educational opportunities for citizens and the Temple Economic Development Corporation and Temple Business Incubator to encourage job creation and availability.

The *Community* itself, through its families, churches and community organizations, should be encouraged to develop programs which promote healthy values which lead to pride in oneself and in the community in which we reside and helps in the development of goals and ambition for a promising future. Combining local community initiatives with available Federal and State programs can aid in the reduction of the number of households with income below the poverty line. The City of Temple coordinates its housing programs with other agencies to avoid duplication, and assesses service gaps. Active coordination with area agencies is helping to promote individual independence and responsibility, and assists in reducing the number of households with incomes below the poverty line.

Housing Opportunities for People with AIDS / Specific HOPWA Objectives

The City of Temple does not receive HOPWA funding.